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3 **SAML Implementation Guidelines**

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13 **Abstract:**

14 This non-normative specification provides guidelines for the implementation of applications using
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93 1 Introduction

94 This non-normative document provides implementers and deployers guidance on the usage of the SAML
95 (Security Assertion Markup Language) specifications. Although the SAML specifications provide a basis
96 for interoperability between implementations, implementers and deployers will make choices for
97 authentication methods, session management and other components of a SAML implementation. Some
98 of these choices will be dictated by the environment within which a particular implementation may operate
99 (for example, mobile network infrastructure, or an enterprise software environment).

100 1.1 Recommended Knowledge

101 The reader is assumed to be familiar with the SAML specification family:

- 102 • SAML Assertions and Protocol ("Core") [[SAMLCore](#)]
- 103 • SAML Bindings [[SAMLBind](#)]
- 104 • SAML Profiles [[SAMLProf](#)]
- 105 • SAML Authentication Context [[SAMLAuthn](#)]
- 106 • SAML Metadata [[SAMLMetadata](#)]
- 107 • SAML Conformance Requirements [[SAMLConform](#)]
- 108 • SAML Security and Privacy Considerations [[SAMLSec](#)]

109 The reader should also be familiar with technologies used by SAML:

- 110 • XML [[XML](#)]
- 111 • XML Signature [[XMLSig](#)]
- 112 • XML Encryption [[XMLEnc](#)]
- 113 • SOAP [[SOAP](#)]
- 114 • SSLv3 [[SSL3](#)] and TLSv1 [[RFC2246](#)]
- 115 • HTTP [[RFC2616](#)]

116 1.2 SAML Architecture

117 In a SAML interaction, there is an *asserting party* or *SAML producer*, which provides information in the
118 form of an XML document called an *assertion*, and a *relying party* or *SAML consumer*, which uses the
119 asserted information for some purpose. SAML provides means by which the relying party can verify that
120 authenticity of the assertion, including digital signatures or retrieval from the asserting party over a secure,
121 authenticated channel. The asserting party may also be considered an *authority* for issuing types of
122 assertions, including *authentication*, *attribute*, and *authorization decision* authorities.

123 In terms of the SAML protocol, a *SAML requester* sends a SAML request to obtain an assertion or perform
124 another action, such as initiate a logout, to a *SAML responder*, which performs the action and returns a
125 SAML response to the requester. For assertion requests, the responder may be the asserting party, or it
126 may obtain the requested assertion from the asserting party by means outside of the scope of SAML. The
127 requester may be the relying party, or it may pass the assertion onto the relying party by means outside of
128 SAML.

129 To use the SAML protocol, the SAML requester and responder select a *binding* which specifies how the
130 SAML messages are transmitted using another protocol. As of SAML 2.0, there are a variety of bindings
131 from which to chose for various use cases: SOAP (usually over HTTP), PAOS (reverse SOAP), HTTP
132 Redirect, HTTP Post, HTTP Artifact, and SAML URI. See [[SAMLBind](#)] for more information.

133 A primary use of SAML is *federated single sign on (SSO)*, where a user authenticates once to an *identity*
134 *provider* and then uses that authenticated identity to request access to resources or services from one or

135 more *service providers* in the same or different security domains. In this interaction, the identity provider is
136 the asserting party and authentication authority, the assertion indicates that the user has authenticated
137 and optionally may include user attributes, and the service providers are relying parties, using the
138 assertion and their own access policies to determine if the user is authorized to access the requested
139 resources or services.

140 An identity provider may also be responsible for the definition and management of its user's identities (for
141 example, in a directory or database), and authentication of its users (for example, through a username
142 and password challenge). A service provider may also be responsible for the evaluation and enforcement
143 of access policies for requested resources or services. These additional responsibilities are outside the
144 scope of SAML, but are required for the end-to-end operation of federated SSO.

145 A SAML implementation may perform any combination of the roles listed above, depending on the
146 requirements it is to fulfill and the environment in which it is deployed. Conformance to SAML profiles as
147 specified by [[SAMLConform](#)] requires that a SAML implementation perform roles specified by the profiles.
148 For example, the Web SSO Browser Artifact Profile (BPP) Producer requires that a conformant SAML
149 implementation provide an asserting party for authentication assertions and a SAML responder to be used
150 by a BPP Consumer to retrieve the assertions.

151 See the SAML Technical Overview [[SAMLTech](#)] for a more complete architectural discussion of SAML.

152 **1.3 SAML Environments**

153 SAML implementations may be designed to operate within specific environments. For example, a SAML
154 federated SSO operation may be conducted differently if it is initiated from a mobile phone rather than
155 from a personal computer. In such a case, the architecture implemented using the SAML specifications
156 may be quite different than that used to enable SSO for employees to their corporate network and internal
157 company websites. Some environments for which particular SSO implementations may exist include e-
158 commerce, mobile phone networks, and enterprise network infrastructure. Specific guidelines are
159 presented for some of these environments.

160

161 **2 User Agent Considerations**

162 User agents provide the interface between the end user and the SAML implementation for federated
163 single sign on and other operations. User agents include commercial web browsers that use HTTP and
164 mobile devices that use WAP.

165 **2.1 Cookies**

166 Cookies, the HTTP state management mechanism specified in [RFC2965], provide a means for web
167 servers to store information and maintain state in the user agent. Cookies can be either session or
168 persistent. Session cookies are deleted when the user agent terminates, while persistent cookies are
169 stored in durable memory between user agent invocations. A persistent cookies has a lifetime set by the
170 web server and user agents may delete an expired cookie.

171 In SAML implementations, cookies might be used for maintaining local session state for identity providers
172 or service providers. A cookie (the Common Domain cookie) is also used by the Identity Provider Discover
173 Profile [SAMLProf] to hold a list of IDs for identity providers that a service provider may use to authenticate
174 a user. Use of the Common Domain cookie should be based on the circle of trust policy, and should be
175 consistent within the common domain.

176 **2.1.1 Constraints**

177 There are a number of constraints on how cookies can be used.

178 **2.1.1.1 Domain Restrictions**

179 When a web site sets a cookie, it may specify the DNS domain of web servers to which the user agent is
180 to return the cookie. RFC2965 requires that the cookie's domain domain-match the host name of the web
181 server setting the cookie and the domain not be a top level domain. For example, a web server at
182 `host.domain1.com` can set a cookie for the domain `.domain1.com` but not `.domain2.com` nor `.com`.
183 This restriction is enforced by the default security setting in the predominant user agents. To permit
184 multiple identity providers and service providers in different DNS domains to communicate using cookies,
185 users must lower the default security settings of their user agents. This option is often an unacceptable
186 requirement.

187 **2.1.1.2 Cookie Size and Number Restrictions**

188 RFC2965 recommends the user agents handle at least 300 cookies, at least 4096 bytes per cookie, and
189 at least 20 cookies per host or domain. Some user agents use these as the maximum limits on cookies
190 and some user agents in restricted environments (for example, mobile phones) may have lower limits or
191 may not accept cookies at all.

192 **2.1.1.3 Disabled Cookie Support**

193 For security or privacy reasons, users or their organizations may disable cookie support in their user
194 agents.

195 2.1.2 Privacy and Security Considerations

196 If a cookie contains personal or authentication information, care should be taken to protect the contents of
197 the cookie against disclosure or alteration. The `secure` option of the HTTP `SetCookie` header can be
198 used to require that the user agent only send the cookie over a secure channel (for example, HTTP over
199 SSL). Information in the cookie can be encrypted or integrity-protected using a secure hash to prevent
200 undetected alteration of its contents by the end user or an intermediate.

201 Persistent cookies are of special concern because they exist across invocations of the user agent. If a
202 session authentication token is cached in a persistent cookie, the user exits the browser, and another
203 person uses the system and relaunches the browser, then the second person could impersonate the user
204 (unless any authentication time limits imposed by the authentication mechanism have expired).

205 Persistent cookies should be used *only* with the consent of the user. This consent step allows, for
206 example, a user at a public machine to prohibit a persistent cookie that would otherwise remain in the user
207 agent's cookie cache after the user is finished.

208 2.1.3 URL Encoding

209 A cookie should be URL-encoded before transmission on the wire, but no more than once. When
210 receiving a cookie make sure that the cookie is URL-encoded prior to URL-decoding. This is important
211 since it is not possible to URL-decode a cookie more times than it has been URL-encoded, and older
212 implementations may not URL-encode a cookie. The URL-encoding format is defined in [\[RFC1738\]](#).

213 2.2 URL Length Considerations

214 Some user agents are restricted in the size of URL they will support. Implementors should inspect the
215 HTTP `User-Agent` header to check whether that user-agent cannot support URLs that they construct.

216 It should be noted that the `User-Agent` header may not accurately describe the user-agent being used to
217 access the service, so decisions based on the header contents should be carefully considered.

218 One alternative to session management using cookies is to embed a session token in all URLs provided
219 by a service (sometimes called *URL-rewriting*). This may not be an option in environments where URL-
220 limited user agents may access the service.

221 If a service detects that a user agent cannot handle a particular URL using an HTTP `GET`, then the service
222 may use an HTTP `POST` to send the message (see [\[SAMLProf\]](#) for details).

223 It should also be noted that a SAML authentication request may be constructed (by omitting optional
224 elements in favor of default behavior) in such a way as to be acceptable to *most* user agents. This
225 particular issue will be of more concern in some environments than others. There is further discussion of
226 this in [Section 5.2.3 \[CHECK\]](#) as it relates to a WAP 2.0 proxying mobile scenario.

227 2.3 Use of JavaScript/ECMAScript

228 Popular user agents may be configured to disable the execution of JavaScript (ECMAScript) and some
229 user agents may not support it at all. Implementors should be aware that that content with such scripts
230 may not function as intended and so should provide alternatives if necessary. An example is the use of
231 JavaScript `submit` function in the form generated by the Web SSO Browser Post Profile. The form
232 should contain a button that can be used to manually post the form if JavaScript is disabled in the user
233 agent.

234 **2.4 Caching**

235 User agents, and proxies between the user agents and the web servers, may cache content to improve
236 performance of subsequent requests. There are a number of HTTP headers to control this type of
237 caching, for example, the `Cache-Control` header. Section 3.2.3.2 of [\[SAMLBind\]](#) provides more details
238 on use of these headers. Implementors should be aware of the effect caching might have on SAML
239 interactions and take appropriate measures. An example is the form generated by the Web SSO Browser
240 Post Profile. A user agent might cache the form and on a subsequent federated SSO transfer, return the
241 cached form instead of requesting a new form from the identity provider. The assertion within the cached
242 form data may have expired before the subsequent transfer.

243 3 Security Considerations

244 The security requirements for a deployed SAML implementation are dependent on the SAML profiles used
245 and the environments in which they are used. For example, the requirements for an implementation
246 operating over a secure network are different than an implementation used over the Internet.

247 The SAML conformance document [[SAMLConform](#)] specifies some security models that mandatory for
248 conformant SAML implementation to implement. This provides a common set of security models from
249 which deployers of those implementations can chose. SAML implementations may also provide additional
250 security features that deployers may use as appropriate for their environments.

251 General security requirements are reviewed below.

- 252 • **Confidentiality** means that data can be viewed only by the intended recipients of the data. This is
253 usually accomplished through encryption using an algorithm such as 3DES or AES, where the intended
254 recipients have or can obtain the key(s) needed to decrypt the data. Various proven techniques, such
255 as Kerberos and SSL, can be used to generate and distribute keys to the proper parties.
- 256 • **Data integrity** means that data cannot be altered without detection. This is usually provided through
257 the addition of a digital signature, a message digest computed from the data using an algorithm like
258 SHA-1 and encrypted using a public key algorithm like RSA and the signer's private key. The recipient
259 of the data verifies the signature by recomputing the digest, decrypting the original digest using the
260 signer's public key, and comparing the two to detect if the data has been altered.
- 261 • **Authentication** is the process by which one party in an interaction proves its identity to another party.
262 Typically the authenticating party demonstrates that it possesses a secret, such as a password or key,
263 that other parties would not possess. Encryption techniques are commonly used to enhance the
264 security of the authentication process.
- 265 • **Peer-entity authentication** means that a party that is interacting with another party over a
266 communications channel authenticates itself to the second party. This may involve additional
267 interactions such as challenges between the parties.
- 268 • **Data origin authentication** means that the recipient of data can authenticate the claimed originator
269 of the data. This may need to be performed without (additional) interactions with the originator.
270 Digital signatures are commonly employed for this purpose, as only the originator should possess
271 the private key used to compute the signature.
- 272 • **Non-repudiation** means that the recipient of data has proof that the data originated with or was
273 processed by a party. That party cannot then repudiate having originated or processed the data. Digital
274 signatures can also be used for this requirement, as no other party should possess the private key
275 used to compute the signature.
- 276 • **Authorization** is the process of determining if a party is allowed to perform a requested action. This
277 involves applying policy of some sort to the requester's authenticated identity, parameters of the
278 request, and environmental variables such as time and the requester's location.
- 279 • **Trust** means that one party has obtained security information from another party in a such a manner
280 that the first party has a high degree of assurance that security requirements (encryption, data integrity,
281 authentication, and so on) are being met. With public key cryptography, trust is established through the
282 distribution of X.509 certificates that bind a subject name to the public key associated with a party's
283 private key. A certificates is typically issued by a Certificate Authority (CA), which digitally signs it with
284 its own private key. Trust is established in the CA, and by extension those certificates issued by the
285 CA, by obtaining and importing the CA's own X.509 certificate with its public key.

286 There is always a trade-off between security on the one hand and performance and ease of deployment
287 and use on the other. Encryption and digital signatures are expensive in terms of performance and require
288 additional, sometimes difficult, configuration. Care should be taken to employ the right amount of security
289 measures as required for the environment. For example, encrypting messages that are sent over an
290 encrypted channel or signing assertions that are carried in signed SAML responses may or may not be
291 necessary, depending on how the data is used.

292 **3.1 Channel Security**

293 SAML implementations may chose to use security mechanisms provided by the communication channels
294 used between participants in SAML interactions. The primary channel used by SAML is HTTP over
295 TCP/IP, so there are a variety of HTTP and TCP security facilities that can be used.

296 **3.1.1 SSL and TLS**

297 SSLv3 (Secure Sockets Layer) [[SSLv3](#)] is commonly used to provide confidentiality, data integrity, and
298 authentication for HTTP. All popular user agents and web servers allow the use of HTTP over SSL. SSL
299 uses secret key encryption with generated keys to encrypt the HTTP messages between the client (user
300 agent or other program) and the server (web server or other program), and public key techniques to
301 exchange the keys between the client and server.

302 There are numerous SSL packages available for use by SAML implementations, including OpenSSL and
303 JSSE (Java Secure Sockets Extension). Each of these packages has its own method of generation and
304 storage of keys and corresponding X.509 certificates.

305 SAML requesters and responders using the SOAP over HTTP binding should use HTTP over SSL for
306 confidentiality.

307 TLSv1 (Transport Layer Security) [[RFC2246](#)] is an IETF standard very similar to SSLv3. TLS has some
308 technical improvements over SSL, including a more secure message authentication code (MAC)
309 algorithm, pseudorandom generation, and calculation of the master secret. These differences prevent
310 SSLv2 and TLSv1 from interoperating. Consequently many products provide both protocols. In the
311 remainder of this discussion, SSL will mean both SSL and TLS.

312 SSL and TLS allow a number of choices for algorithms and key lengths (known as cipher suites) to be
313 used to encrypt data sent on the connection. The cipher suite used for a connection is negotiated between
314 the client and server during the SSL handshake; the client and server must have at least one common
315 cipher suite for this negotiation to succeed. The SAML Conformance Document [[SAMLConform](#), Section
316 3.3] specifies the following required and optional cipher suites

- 317 • TLS_RSA_WITH_3DES_EDE_CBC_SHA - required for SOAP over HTTP
- 318 • TLS_RSA_AES_128_CBC_SHA - optional for SOAP over HTTP
- 319 • SSL_RSA_WITH_3DES_EDE_CBC_SHA - required for web SSO profiles using SSL
- 320 • TLS_RSA_WITH_3DES_EDE_CBC_SHA - required for web SSO profiles using TLS

321 **3.1.1.1 SSL Server Side authentication**

322 SSL requires that the server authenticate itself to the client. To do this, the server must have a public-
323 private key pair and an X.509 certificate that binds the public key to a subject name with the server's host
324 name in the CN part of the name, for example, cn=host.company.com, o=company, c=US. During
325 the SSL handshake a challenge from the client is signed using the server's private key, the signed
326 challenge and the server's certificate are sent back to the client, and the client verifies the signed data with
327 the public key from the certificate. (Note that this is a simplified view of the actual SSL handshake.) The
328 client also verifies that the certificate has been issued by a certificate authority (CA) that it trusts. Finally,
329 the client should also verify that the CN part of the certificate's subject name matches the host name used
330 to connect to the server as a safeguard against spoofed server addresses.

331 If the server's certificate is not trusted, or the certificate and server host name do not match, user agents
332 may issue a warning and allow the user to decide whether or not to proceed. HTTP client libraries may
333 simply reject the connection. User agents and HTTP client libraries typically are pre-configured to trust a
334 number of popular CAs such as VeriSign, so no additional configuration is required for these clients to
335 trust web sites certified by these CAs.

336 SSL server side authentication may be used by a SAML requester using the SOAP over HTTP binding to
337 authenticate the SAML responder. To do this, the requester must be configured to trust the CA that issued
338 the responder's certificate.

339 SAML conformant implementations are required to provide the SOAP over HTTP and the URI bindings
340 over SSL/TLS with server side authentication [[SAMLConform](#), Section 3.3].

341 Server side authentication is also required by the Web SSO Browser Artifact and Post Profiles (BAP and
342 BPP) to ensure that the user agent is connecting to the correct identity provider and service provider. As
343 noted above, the user agent notifies the user if the server may not be trustworthy.

344 **3.1.1.2 SSL Client Side Authentication**

345 SSL does not require that the client authenticate itself to the server. (This is what allows millions of
346 browser users to use HTTP over SSL without any special configuration). The server may optionally
347 request that the client authenticate itself using an SSL client challenge. For this, the client must have a
348 public-private key pair and an X.509 certificate that binds the public key to a subject name that identifies
349 the client. SSL itself puts no requirement on the client's subject name, although the application using
350 HTTP may do so. During the SSL handshake the server sends a challenge to the client, which the client
351 signs with its private key and sends the signed challenge and its certificate back to the server for
352 verification. (Again this is a simplified view.) Since SSL client side authentication uses long random keys
353 with the cryptography in SSL, it is considered to be stronger than other forms of authentication that use
354 passwords.

355 SSL client side authentication can be required by a SAML responder for SOAP over HTTP bindings. The
356 SAML requester then needs to be configured with a key pair and a certificate.

357 SAML conformant implementations are required to provide the SOAP over HTTP and the URI bindings
358 over SSL/TLS with client as well as server side authentication. side authentication [[SAMLConform](#),
359 Section 3.3]

360 SSL client side authentication may also be used by an identity provider to authenticate the user agent prior
361 to the start of a federated single sign-on. This may be required by local identity provider policy or may
362 be specified in an `<AuthnRequest>` from a service provider that needs strong user authentication.

363 **3.1.2 HTTP Basic and Digest Authentication**

364 RFC2617 [[RFC2617](#)] specifies techniques for user agents to authenticate to web servers. These methods
365 can also be used by SAML requesters using HTTP bindings to authenticate to SAML responders. The
366 RFC defines an `Authorization` header to carry authentication information in HTTP requests to the
367 server. The server uses the header to authenticate the HTTP client. After authentication the server can
368 apply authorization policy to the request to decide whether or not to complete processing of the request.

369 If the server requires the `Authorization` header but it is not present in the request, the server can send
370 a `401 Not Authorized` response to the client, which passes authentication requirements to the client.
371 The client is then supposed to obtain the authentication information from the user and resend the request
372 with the `Authorization` header. Popular user agents display a dialog box to get a username and password
373 when they receive a `401` response. It is strongly recommended that SAML requesters and responders not
374 depend on the `401` response to perform HTTP authentication -- the SAML requester should include an
375 `Authorization` header in the (first) HTTP request to the SAML responder and the SAML responder
376 should check an incoming request for an `Authorization` header. The SAML conformance document

377 [SAMLConform, Section 3.3] states that "the SAML requester MUST preemptively send the authorization
378 header in the initial request".

379 There are two methods specified by RFC2617:

- 380 • **HTTP Basic Authentication:** The `Authorization` header includes a username and password,
381 base-64 encoded but not encrypted. The server looks up the password it has registered with the
382 username to authenticate the client. Since the `Authorization` header is not encrypted, basic
383 authentication should only be used with HTTP over SSL to ensure that the username and password
384 cannot be intercepted by a third party. All popular user agents support HTTP basic authentication.

385 SAML conformance implementations must provide HTTP basic authentication for the SOAP over
386 HTTP and URI bindings, with and without SSL/TLS [SAMLConform, Section 3.3].
- 387 • **HTTP Digest Authentication:** The `Authorization` header includes the username and a digest of
388 the HTTP message computed using the client's password. The actual password is not transmitted. The
389 server looks up the password it has registered with the user name, recomputes the digest and
390 compares it to the transmitted digest to authenticate the client. This technique also provides message
391 integrity, since the digest comparison will fail if the message has been altered. However, most user
392 agents and HTTP client libraries do not support HTTP digest authentication.

393 HTTP digest authentication for the SOAP over HTTP binding is not required for SAML conformance.

394 In either form of these methods, the username and password used by the client must be communicated to
395 the server in a trusted manner, and the server must store the password in a way that does not disclose it
396 to other parties. For basic authentication, the password can be transmitted and stored as a SHA-1 hash,
397 and the server can compute the hash of a received password for comparison. Passwords stored in some
398 directories will automatically be hashed. However, for digest authentication the server must have the clear
399 text for the password, which may further limit its usefulness.

400 Since HTTP authentication is based on passwords, it is considered to be weaker than SSL client
401 authentication. There are a number of potential attacks on HTTP authentication detailed in [RFC2617]. In
402 particular, passwords chosen by humans tend to be susceptible to dictionary and brute force attacks.

403 3.1.3 IPsec and VPNs

404 IPsec [RFC2401] is a set of security extensions to the IP layer of the TCP/IP protocol stack that provides
405 channel security, including confidentiality, data integrity and authentication, between two host systems.
406 There are many VPN (Virtual Private Network) products built on top of IPsec that secure connections from
407 systems on the Internet to corporate networks. In some cases, these may provide sufficient security for
408 SAML interactions and HTTP over SSL is not required. However, if a VPN only secures the channel to the
409 corporate security parameter, some additional security mechanism may be required within the corporate
410 network.

411 3.2 Message Security

412 In addition to or in place of channel security, SAML implementations may use security features of the
413 SAML message protocol, including signature and encryption.

414 3.2.1 XML Signature

415 The W3C XML Signature standard [XMLSig] specifies the format and processing rules for digital
416 signatures in XML documents. The `<ds:Signature>` element includes a `<SignedInfo>` element that
417 specifies what part(s) of an XML document are signed, and what canonicalization, digest and signature
418 algorithms were used, a `<SignatureValue>` element that contains a message digest of the signed
419 document parts, encrypted by the signer's private key and base64-encoded, and an optional `<KeyInfo>`
420 element that contains key information to be used to verify the signature, for example an X.509 certificate

421 with the signer's public key and name. The XML Signature standard allows many variations of the signed
422 info references, algorithms, and key information. Implementations using XML Signatures either need to be
423 prepared to accept a wide variety of signature types, or they need to use a more restrictive profile of the
424 allowed signature features.

425 **3.2.1.1 SAML Signature Profile**

426 The schema for SAML assertions and messages include optional `<ds:Signature>` elements. Section 5
427 of the SAML Core specification [[SAMLCore](#)] provides a profile for XML Signature usage which
428 recommends the use of the RSA and SHA-1 algorithms and mandates:

- 429 • enveloped signatures (the `<ds:Signature>` element is included in the signed document and the
430 enveloped signature transform is used to extract it before verification),
- 431 • reference by document ID in the `<SignedInfo>` element,
- 432 • exclusive canonicalization transform to ensure that the different implementations can generate the
433 same byte string for signing and verification, and
- 434 • no other transforms.

435 The Signature profile in the SAML Core does not provide restrictions on the use of the `<KeyInfo>`
436 element. Consequently there needs to be agreement (perhaps further profiling) among interoperable
437 SAML implementations on which `<KeyInfo>` variants are supported. Implementations that verify
438 signatures need to have some way to determine if the data in a `<KeyInfo>` is to be trusted. Some
439 possible `<KeyInfo>` choices are

- 440 • `No <KeyInfo>`: The verifier has to determine the signer from the context of the assertion or message.
441 The `<Issuer>` element of the assertion or message can be used for this. The verifier must have
442 previously obtained and stored a public key or certificate associated with the issuer to complete the
443 verification.
- 444 • `<X509Data>`: The verifier can use the public key in the included X.509 certificate to verify the
445 signature. The verifier has to verify the validity of the certificate, as discussed in Section 3.3, and must
446 also verify that the certificate is appropriate for the signer, for example, by comparing the certificate
447 subject name against the signer's configuration.
- 448 • `<KeyName>`: The verifier must have previously obtained and stored a public key or certificate
449 associated with the key name to complete the verification.

450 **3.2.1.2 Integrity, Data Origin Authentication, and Non-Repudiation**

451 One of the primary uses of signatures in SAML is to protect the integrity of data that passes through
452 untrusted components. In particular responses are signed in the Web SSO Browser Post Profile (BPP)
453 because they pass through the user agent and hence are susceptible to tampering. Assertions obtained
454 through a browser SSO profile might also be signed if they are to be passed to other components that
455 need to verify their origin and integrity. Assertion and message signatures may also be employed for non-
456 reputation of the claims and actions they represent.

457 **3.2.1.3 Peer Authentication**

458 Signed SAML request and response messages may be used to authenticate the requesters and
459 responders, in lieu of the channel authentication methods discussed earlier. Since it uses public key
460 cryptography with long random keys, signature authentication has similar strength to SSL client
461 authentication, and it may be easier to configure. But there is significant performance overhead to signing
462 each message.

463 The `<AuthnRequest>` message for federated SSO defined in [[SAMLProf](#)] may be signed by agreement
464 between the identity provider and service provider and indicated by the `WantAuthnRequestsSigned`

465 attribute of the provider metadata. It may be reasonable to not sign this message in some deployment
466 contexts, for example, an enterprise network, where access to the network and its systems is moderated
467 by some means out of the scope of the SAML architecture.

468 3.2.2 XML Encryption

469 The W3C XML Encryption standard [XMLEnc] specifies how XML documents can carry encrypted data
470 using <xenc:EncryptedData> and <xenc:EncryptedKey> elements. These elements are typically
471 used as follows. The encryptor generates an encryption key, creates <xenc:EncryptedData> using a
472 secret key algorithm like 3DES and AES, and creates an <xenc:EncryptedKey> for each recipient by
473 encrypting the encryption key using a public key algorithm like RSA and the recipient's public key.
474 Recipients decrypt their <xenc:EncryptKey> using their private keys, and then decrypt the
475 <xenc:EncryptedData> using the encryption key.

476 The SAML schema includes a number of encrypted elements for data that might need to be confidential.

- 477 • <EncryptedId> can be used to protect a principal's name in a <Subject>.
- 478 • <EncryptedAssertion> can be used in <Advice> and <Evidence> to protect an entire assertion
- 479 • <EncryptedAttribute> can be used in an <AttributeStatement> to protect attribute data.

480 SAML does not provide any additional guidance on the use of XML Encryption for these elements. It is up
481 to the parties involved in the SAML interactions to agree on the parameters of the encryption (algorithms,
482 key length, and so on.) Public key trust set up for signature verification may be useful for encryption as
483 well.

484 3.2.3 WS-Security

485 The Web Services Security family of specifications [WSS] define security mechanisms for SOAP that may
486 be used for the SAML SOAP binding for peer authentication, confidentiality and integrity. WS-Security
487 defines a SOAP header, <wsse:Security>, that carries a security token used to secure the SOAP
488 message. There are a number of security token profiles under development.

- 489 • **Username token** [WSSUser] includes a username and a password or password digest for
490 authentication for the SOAP client. This is roughly equivalent to the HTTP basic and digest
491 authentication in terms of authentication strength and configuration requirements.
- 492 • **X.509 token** [WSSX509] includes an X.509 certificate used to sign or encrypt the SOAP message,
493 using the XML Signature or XML Encryption standard previously discussed. This may provide
494 authentication of the SOAP client, confidentiality and integrity, and non-repudiation
- 495 • **SAML token** [WSSSAML] includes a SAML assertion with claims about the SOAP client, such as
496 authenticated identity and attributes. The SAML assertion may include key information in a
497 <SubjectConfirmation> element that relates to an XML Signature in the SOAP message. This can
498 be used to authenticate the SOAP client.
- 499 • **Kerberos token** [WSSKerb] includes a Kerberos ticket granted to the SOAP client for authentication
500 and encryption to the SOAP server. This may be used when the client and server are within the same
501 Kerberos realm, or when the client and server are in separate Kerberos realms that have established
502 cross-realm trust.
- 503 • **REL token** [WSSRel] includes a ISO/IEC 21000-5 Rights Expression, used for Digital Rights
504 Management (DRM)

505 **3.3 Trust Guidelines**

506 Establishing trust in other parties is a common requirement for most of the security mechanisms
507 described above. As noted earlier, for mechanisms based on public key cryptography, this means
508 importing and configuring trust for X.509 certificates. Each security package has its own form of trust store
509 for this purpose. JSSE and Java XML security packages, for example, certificates are imported into a
510 keystore file using the keytool program or the equivalent Java classes. For OpenSSL, certificates are
511 added to the appropriate .pem files configured for the package.

512 **3.3.1 Trusting Certificate Authorities**

513 A SAML implementation may implicitly set up trust for all parties certificated by a Certificate Authority by
514 importing the CA's certificate. This provides a public key to use to verify the CA's signature on the
515 certificates it has issued. This method works best when many parties are certified by a small number of
516 CAs. Once the SAML implementation has verified that a party's certificate is valid, it still must determine if
517 the certificate is appropriate for that party to prevent the party from impersonating another party certified
518 by the CA.

519 To obtain its own certificate from a CA, the SAML implementation has to first generate its public/private
520 key pair and a certificate request with the public key and its desired name and other attributes. There are
521 a number of existing tools to do this, such as the Java keytool and the openssl programs. The certificate
522 request is sent to the CA through an interface provided by the CA, for example, an email address or a web
523 form, the CA issues the certificate, and the SAML implementation imports its certificate into its
524 configuration.

525 There may be a hierarchy of CAs, which each CA itself certified by its parent CA, to produce a certificate
526 chain, up to a root CA. A SAML implementation may choose to import the root CA for the widest trust, and
527 each signed or encrypted item must include the certificate chain up to but not including the root. Or the
528 implementation may import a lower level CA for more limited trust, and each signed or encrypted item only
529 need to include a partial chain up to but not including the trusted certificate.

530 **3.3.2 Trusting Self-Signed Certificates**

531 SAML implementations may use self-signed certificates as an alternative to setting up CA trust. In a self-
532 signed certificate, the issuer and the subject of the certificate are the same; a root CA certificate is in fact
533 self-signed. A SAML implementation must explicitly set up trust for each self-signed certificate. This works
534 best if there are a small number of parties to trust. It is also equivalent to the case where each party uses
535 its own CA.

536 Programs like keytool and openssl have the ability to generate self-signed certificates without requiring a
537 certificate request to a CA. Consequently self-signed certificates may be easier to use than CA issued
538 certificates in those cases where they are appropriate.

539 **3.3.3 Evaluating Certificates**

540 Each SAML implementation needs to evaluate the trustworthiness of the certificates it uses, either from
541 the signed/encrypted data or from its own trust store. Suggested items to check are listed below. For
542 certificate chains, these steps would be replied recursively up the chain.

- 543 • The current time is within the validity period (valid from and valid to) of the certificate.
- 544 • The certificate key usage, if specified in the certificate, is appropriate for the use of the certificate.
- 545 • The certificate signature by its issuer can be verified using the issuer's public key.
- 546 • If the issuer publishes certificate revocation lists (CRLs), the certificate has not been revoked.

547 There are protocols, including OCSP [[RFC2560](#)] and XKMS [[XKMS](#)], that can be used with CAs and other
548 services to validate certificates.

549 4 Authentication Mechanisms

550 4.1 Authentication Mechanisms are Orthogonal to Single Sign-On

551 Single sign-on is a means by which a service provider or identity provider may convey to another service
552 provider or identity provider that the user is in fact authenticated. The means by which the user was
553 originally authenticated is called the authentication mechanism.

554 User authentication methods are commonly classified as being one-factor, two-factor, or three-factor.
555 Generally, the more factors used, the more reliable the authentication method. The first factor may be
556 "something you have" such as a smart card. The second factor might then be a PIN for the smart card, or
557 a password - "something you know". A possible third factor might be "something you are", such as a body
558 characteristic (fingerprint, for example).

559 Authentication mechanisms consist of combinations of these factors. Examples of authentication
560 mechanisms include username with password, X.509 certificate via SSL or TLS), or Kerberos.

561 4.2 Identity Provider Session State Maintenance

562 Identity providers need to maintain authentication state information for principals. This is also known as
563 "local session state maintenance", where "local" implies "local to the identity provider". There are several
564 mechanisms for maintaining local session state information in HTTP [RFC2616] user agents. Cookies are
565 one such mechanism and are specified in [RFC2965]. Identity providers use local session state
566 information, mapped to the participating user agent, as the basis for issuing authentication assertions to
567 service providers who are performing SSO profiles with the identity provider. Thus, when the principal
568 uses his user agent to interact with yet another service provider, that service provider will send an
569 <AuthnRequest> to the identity provider. The identity provider will check its local session state
570 information for that user agent, and return to the service provider a <Response> containing an
571 authentication assertion if its local session state information indicates the user agent's session with the
572 identity provider is presently active.

573 In most cases, a service provider will submit an authentication request to an identity provider, and the
574 recipient will return an authentication response. It is, however, possible for an identity provider and service
575 provider to agree out-of-band to support a model whereby the identity provider creates an authentication
576 response without first having received an authentication request. This allows single-signon for a principal
577 at a service provider to occur without the principal first visiting that service provider, with the following
578 provisions:

- 579 1. An SP should drop an unsolicited <AuthnResponse>, unless it has negotiated some out-of-band
580 agreement with the IdP sending the response.
- 581 2. An SP can determine that a <Response> is unsolicited by looking for the `InResponseTo` attribute. If
582 not found, the response is unsolicited, and they should examine the assertion to determine whether
583 they have an out-of-band agreement with the message sender.

584 4.3 Credentials

585 Credentials are used in a number of ways in a single sign-on system and are often the basis for
586 establishing trust with the credential bearer. Credentials may represent security-related attributes of the
587 bearer, including the owner's identity. Sensitive credentials that require special protection, such as private
588 cryptographic keys, must be protected from unauthorized exposure. Some credentials are intended to be

589 shared, such as public-key certificates. Credentials are a general notion of the data necessary to prove an
590 assertion. For example, in a password authentication system, the user name and password would be
591 considered credentials. However, the use of credentials is not limited to authentication. Credentials may
592 also be relied upon in the course of making an authorization decision.

593 As mentioned above, certain credentials must be kept confidential. However, some credentials not only
594 need to remain confidential, but also must be integrity-protected to prevent them from being tampered with
595 or fabricated. Other credentials must have the properties of a nonce. A nonce is a random or non-
596 repeating value that is included in data exchanged by a protocol, usually for guaranteeing liveness and
597 thus detecting and protecting against replay attacks.

598 4.4 Authentication Type, Multi-tiered Authentication

599 All authentication assertions should include an authentication type that indicates the quality of the
600 credentials and the mechanism used to vet them. Credentials used to authenticate a user or supplied to
601 authorize a transaction and/or the authentication mechanism used to vet the credentials may not be of
602 sufficient quality to complete the transaction.

603 For example, a user initially authenticates to the identity provider using username and password. The user
604 then attempts to conduct a transaction, for instance, a bank withdrawal, which requires a stronger form of
605 authentication. In this case the user must present a stronger assertion of identity, such as a public-key
606 certificate or something ancillary such as birth date, mother's maiden name, etc. This act is
607 *reauthentication* and the overall functionality is *multi-tiered authentication*. Using multi-tiered authentication
608 can be a policy decision at the service provider and can be at the discretion of the service provider. Or it
609 might be established as part of the contractual arrangements of the circle of trust. In this case, the circle of
610 trust members can agree among themselves upon the trust they put in different authentication types and
611 of each other's authentication assertions. Such an agreement's form may be similar to today's certificate
612 practice statements (CPS) (for example, see <http://www.verisign.com/repository/cps20/cps20.pdf>). The
613 information cited in such a document may include:

- 614 • User identification methods during credentials enrollment
- 615 • Credentials renewal frequency
- 616 • Methods for storing and protecting credentials (for example, smart-card, phone, encrypted file on hard
617 drive, etc.)

618 While the current SAML specifications allow service providers, identity providers, and user agents to
619 support authentication using a range of methods, the methods and their associated protocol exchanges
620 are not specified within SAML documents. Further, the scope of the current SAML specifications does not
621 include a means for a communicating identity provider and user agent to identify a set of methods that
622 they are both equipped to support. As a result, support for the SAML specifications is not in itself sufficient
623 to ensure effective interoperability between arbitrary identity providers and user agents using arbitrary
624 methods and must, instead, be complemented with data obtained from other sources.

625 Also, the scope of the current SAML specifications does not include a means for a service provider to
626 interrogate an identity provider and determine the set of authentication profiles for which a user is
627 registered at that identity provider. As a result, effective service provider selection of specific profiles to
628 authenticate a particular user will require access to out-of-band information describing users' capabilities.
629 For example, members of a given circle of trust may agree that they will label an authentication assertion
630 based on PKI technology and face-to-face user identity verification with substantiating documentation at
631 enrollment time to be of type "Strong." Then, when an identity provider implementing these policies and
632 procedures asserts that a user has logged in using the specified PKI-based authentication mechanism,
633 service providers rely upon said assertion to a certain degree. This degree of reliance is likely different
634 from the degree put into an assertion by an identity provider who uses the same PKI-based authentication
635 mechanism, but who does not claim to subject the user to the same amount of scrutiny at enrollment time.

636 This issue has another dimension: Who performs the reauthentication? An identity provider or the service
637 provider itself? This question is both an implementation and deployment issue and an operational policy
638 issue. Implementations and deployments need to support having either the identity provider or the service

639 provider perform reauthentication when the business considerations dictate it (that is, the operational
640 policy). For example, a circle of trust may decide that the risk factors are too large for having the identity
641 provider perform reauthentication in certain high-value interactions and that the service provider taking on
642 the risk of the interaction must be able to perform the reauthentication.

643 **4.5 Mutual Authentication**

644 Another dimension of the authentication type and quality space is mutual authentication. For a user
645 authenticating himself to an identity provider, mutual authentication implies that the identity provider server
646 authenticates itself with the user as well as vice versa. Mutual authentication is a function of the particular
647 authentication mechanism employed. For example, any user authentication performed over SSL or TLS is
648 mutual authentication because the server is authenticated to the client by default with SSL or TLS. This
649 feature can be the basis of some greater assurance, but does have its set of vulnerabilities. For instance,
650 the server may be wielding a bogus certificate, and the user may not adequately inspect it or understand
651 the significance. It may also be the case that the server does not know if the real user is present for the
652 authentication unless some PIN or password is bound into the authentication protocol. 483

653 **4.6 Validating Liveness**

654 *Liveness* refers to whether the user who authenticated at earlier is the same user who is about to perform
655 a given operation. For example, a user may log in and perform various operations and then attempt to
656 perform a given operation that the service provider considers high-value. The service provider may initiate
657 reauthentication to attempt to validate that the user operating the system is still the same user that
658 authenticated originally. Even though such an approach has many vulnerabilities, that is, it fails completely
659 in the case of a rogue user, it does at least augment the service provider's audit trail. Therefore, at least
660 some service providers will want to do it.

661 Authentication assertions from identity providers may contain a `<SessionOnOrAfter>` element. If this
662 attribute was specified and the time of the user request is past the specified time, the service provider
663 should redirect the user back to the identity provider for reauthentication.

664 **4.7 Communication Security**

665 A service provider can reject communications with an identity provider for various reasons. For example, it
666 may be the policy of a service provider to require that all protocol exchanges between it and the bearer of
667 a credential commence over a communication protocol that has certain qualities such as bilateral
668 authentication, integrity protection, and message confidentiality.

669 **4.8 Compromised Credentials**

670 A service provider may discover that a user's credentials have been compromised. A preferred solution to
671 this is to send a single logout message for that user. To aid in this, service providers should expose a
672 SOAP single logout endpoint.

673 **5 Replication Considerations**

674 Components of a SAML implementation may be replicated for recovery after failure (failover) and for load
675 balancing. This section discusses aspects of the SAML protocols that affect replication.

676 **5.1 URL Endpoints**

677 A SAML implementation provides URL endpoints to be used by other SAML implementations, for
678 example, the SOAP Responder URL and the Artifact Consumer URL. The other SAML implementations
679 must configure these endpoints, either through the use of SAML metadata or through implementation-
680 specific configuration interfaces. It is undesirable for these endpoints to change frequently, so a replicated
681 SAML implementation should attempt to present one set of endpoints serviced by its replicas. One way to
682 accomplish this is through the use of front-end hardware that presents one IP address to the Internet and
683 routes incoming requests to replicated components. The hardware must provide its own redundancy for
684 failover recovery. Another technique is round robin DNS, where the DNS mappings for the endpoint
685 hostnames are rotated between the replica IP addresses. OTHERS?

686 **5.2 Keys**

687 Similarly to the URL endpoints, a replicated SAML implementation should appear to have one set of keys
688 for SSL and digital signatures to other SAML implementations. This can be accomplished by duplicating
689 keystores or the equivalent among the replicas, or by retrieving keys from a replicated database.

690 **5.3 Artifacts**

691 For the Web SSO Browser Artifact Profile (BAP) and other profiles using the HTTP Artifact Binding, one
692 SAML implementation associates an assertion or response with an artifact, sends the artifact to a second
693 SAML implementation, which then sends an <ArtifactResolve> request back to the first
694 implementation to retrieve the original SAML assertion or response. In a replicated implementation, one
695 replica may create the artifact associate and a different replica may need to retrieve it. One way that this
696 requirement can be met is by storing the artifact associations in a replicated database. To fulfill the one-
697 time use requirement for artifacts [SAMLBind, Section 3.6.5.2], the replica responding to the artifact
698 request must delete the artifact association for all replicas.

699 **5.4 Received BPP Responses**

700 The Web SSO Browser Post Profile (BPP) has a one time use requirement for posted responses similar
701 to that for BAP [SAMLProf, Section 4.1.4.5]. A service provider is supposed to reject a response that has
702 been replayed. To do this, the service provider needs to keep track of the responses it has received, until
703 the expiration of the SSO assertions within the responses. Each replica must have access to the list of
704 received responses, which can be provided through a replicated database.

705 **5.5 User Identities and Aliases**

706 Replicated SAML implementations in the role of identity providers need access to user information to
707 authenticate users and create SSO assertions. This is usually provided through a user directory or
708 database, which may itself be replicated for high availability and performance. Implementations may need
709 to reconnect to directory or database replicas in case of failures.

710 The SAML Name Identifier Management profile [[SAMLProf](#), Section 4.5] allows the establishment of user
711 aliases shared among identity and service providers. All replicas of a SAML implementation must have
712 access to these aliases, which can be stored in the user repository or in a separate replicated database.

713 **5.6 Session State**

714 The Single Logout (SLO) profile [[SAMLProf](#), Section 4.4] requires that the SAML implementation keep
715 track of sessions initiated through the SSO profiles. This state must be shared between replicas.

716 6 Guidelines for Mobile Environments

717 The SAML specifications recognize that the mobile environment requires specific treatment, and define
718 specific methods which may be used by mobile devices and other systems operating in mobile networks.
719 In particular, mobile devices may offer a more constrained environment for identity management than do
720 other devices such as personal computers on an enterprise network. SAML defines one specific profile for
721 mobile environments (the ECP Profile - see [SAMLProf]) and an adaptation of the Browser Artifact Profile
722 (BPP) which enables the transmission of an artifact using WAP/WML [WML]).

723 It should be noted, however, that there are specific items that should be considered when implementing or
724 deploying in a mobile environment. Some of these are noted below. The guidelines in this section relate to
725 these specific deployment issues.

726 6.1 Some Mobile-specific Deployment Considerations

- 727 • **Use of the radio resource:** In some mobile environments, radio bandwidth may be restricted or costly,
728 and in such environments, it may be desirable to limit the number of exchanges with a mobile device
729 over the radio link.
- 730 • **Reliability/Latency:** Mobile devices may have poor network connectivity over a radio link, causing
731 unreliable network connections, or latency over such connections.
- 732 • **Ease of deployment:** WAP 2.0 provides a different architecture for browsing from WAP 1.x. However,
733 there remain many mobile devices deployed that are equipped with WAP 1.x-compliant user-agents.
734 To enable handset usage of the SAML profiles may in some cases require the deployment of handsets
735 that utilize additional or improved software.
- 736 • **Presence of SIM card:** GSM-based networks make use of the Subscriber Identity Module (SIM) card.
737 Such cards may provide enhanced security for identity-based transactions.
- 738 • **Network roaming:** Mobile roaming business agreements established between network operators
739 provide an important basis for trust between SAML providers.
- 740 • **Link security:** WAP 1.x does not allow for secure, encrypted links at the transport layer between a
741 mobile device and a service provider. WAP 2.0 introduced TLS which does allow for such links. It is
742 strongly recommended in the SAML specifications that adequate security measures be taken to protect
743 data transmitted via the SAML protocols, including the use of transport-layer security.

744 6.2 Using the SAML SSO Profiles in Mobile Environments

745 6.2.1 Summary of the SAML Profiles in Mobile Environments

746 6.2.1.1 Browser Artifact Profile (BAP)

747 The SAML Browser Artifact Profile [SAMLProf] may be used to enable WML redirects to perform SSO.
748 The following list summarizes this profile with respect to some of the deployment issues noted above

- 749 • **Latency:** The artifact profile will force the user agent through a minimum of three redirects. If such
750 redirects are performed on an unreliable network, then there may be significant delays in processing of
751 the SSO request. It should be noted, however, that the benefits that SSO provides (i.e. removing extra
752 login pages at SAML-enabled sites) will mitigate the effect of such redirects.

- 753 • **Reliability:** As noted above, conducting three redirects over an unreliable network may prove to be a
754 less-than desirable user experience.
- 755 • **Ease of deployment:** The artifact profile is compatible with any WAP 1.x or 2.x ($x \geq 0$) user-agent,
756 which implies that there is no concern about deploying new software or hardware.
- 757 • **Radio consumption:** The redirects necessary for use of this profile will use the radio link. The benefits
758 afforded the user by use of the SSO protocols should mitigate any concern about additional
759 consumption of radio resources.
- 760 • **Link security:** WAP 1.x does not allow for end-to-end secure transport-layer link between the device
761 and the service provider. WAP 2.0 does provide this possibility.

762 6.2.1.2 Enhanced Client or Proxy (ECP) Profile

763 The ECP profile [SAMLProf] is an alternative to WML usage of the artifact profile. A SAML-enabled client
764 or proxy may initiate this profile by specifying `Accept: application/vnd.paos+xml` and PAOS
765 headers in an HTTP request to a service provider.

- 766 • **Latency:** If a device is performing the ECP profile, then a number of redirects are still needed for the
767 SSO to occur. Once again, in practice, SAML deployments will cut down on the overall number of
768 logins required, and mitigate the performance effect of these redirects. A useful optimization, however,
769 would be to deploy an ECP proxy in environments where network latency is an issue. This may further
770 mitigate the effect of network latency by minimizing use of the radio network.
- 771 • **Reliability:** As mentioned in the previous section, the user may experience difficulties when conducting
772 several redirects over an unreliable network. Deploying an ECP proxy may again mitigate this issue by
773 restricting redirects to the more reliable wired network.
- 774 • **Ease of deployment:** If a proxy server is deployed to perform the ECP profile on behalf of mobile
775 devices, then there are no concerns about device deployment. However, if the device is performing the
776 ECP profile itself, it may be necessary for additional software to be deployed, or upgraded on the
777 mobile device.
- 778 • **Radio consumption:** The redirects necessary for use of this profile will be made over the radio link in
779 the case of a mobile device performing the ECP profile. Deploying a proxy for the device may ease this
780 concern, as the ECP redirects will be performed on the wired network.
- 781 • **Link security:** In the case of a WAP 2.0-compliant mobile device, end-to-end encrypted connections
782 are possible between the device and the service provider at the transport layer. It should be noted that
783 WAP 1.x does not allow for such connections. In environments where a proxy server is deployed in
784 order to perform the ECP profile, however, it may be necessary to create two separate secure sessions
785 - one between the mobile device and the proxy, and another between the proxy and the service
786 provider. See Section 6.2.3 for more information about this scenario.

787 6.2.2 Methods of Roaming Using the SAML Protocols

788 As the user of a mobile device moves from place to place, they may roam from one mobile operators
789 network to another. These operators may have in place business trust agreements that allow a user to
790 access services from service providers that are not on the users home network. Authentication of the user
791 may be necessary in order to access such services on the visited network. It may be necessary for identity
792 and service providers to establish dynamic trust agreements. These allow authentication of the user by an
793 identity provider on their home network, or for an identity provider on the roaming network to perform
794 authentication of the user as a proxy for the home network identity provider. These methods are
795 summarized below.

- 796 • **Proxying:** An identity provider on the visited (roaming) network proxies SAML authentication
797 messages from the service provider on the visited network to the appropriate identity provider on the
798 users home network, based on existing roaming contracts.
- 799 • **Direct:** The service provider on the visited network sends authentication requests directly to the
800 appropriate identity provider on the users home network, based on an existing trust chain (such as PKI
801 infrastructure or roaming agreements) and directed via the existing (General Packet Radio Service
802 (GPRS)) technical infrastructure (i.e. not using any specific SAML mechanism to direct requests to the
803 correct identity provider). Using identity provider proxying may reduce the total number of federation
804 and/or redirect operations that occur, thus providing a better user experience.

805 6.2.2.1 Roaming Using the Proxy Method

806 Even with roaming agreements in place between the user's home network and the visited network, a
807 service provider on the visited network may not be able to accept authentication assertions directly
808 generated by an identity provider on the users home network. The service provider may not even know
809 about the identity provider on the home network. This situation might necessitate the intervention of an
810 identity provider on the visited network to bridge the two networks. Such an identity provider may act as a
811 proxy for the identity provider on the user's home network.

812 For the proxying methods, the following guidelines may be followed by those deploying SAML services in
813 a mobile environment.

- 814 • A service provider will not know *a priori* that the Principal may be roaming on the visited network, and
815 may also not have an account with the local identity provider.
- 816 • In order to provide for such users, a service provider on the visited network should issue authentication
817 requests with a `<NameIDPolicy>` of *any* or *onetime* [??] when operating in a mobile environment.
818 This would ensure that federation of the user's identity would not be required in order for the roaming
819 user to use services on the visited network.
- 820 • A SAML-enabled client "has, or knows how to obtain, knowledge about the identity provider that a
821 Principal wishes to use with the service provider". In certain environments, an enhanced proxy may also
822 be present, which is "an HTTP proxy (typically a WAP gateway) that emulates an enhanced client"

823 The following guidelines pertain to enhanced proxy and client deployments in a mobile roaming through
824 proxying situation

- 825 • Any identity provider on the visited network may be provisioned with information that enables them to
826 have some knowledge of their network's roaming partners.
- 827 • Any enhanced proxy or client present on the home network should be provisioned with a list of identity
828 providers who are partners of the user's home identity provider. It should be noted that how such
829 provisioning is carried out is not governed by the SAML specifications.

830 In addition, some specific guidelines may be used with the proxy method of mobile roaming.

- 831 • In order to ensure that proxying is considered by the recipient of an authentication request, the
832 `ProxyCount` attribute should be set to a value greater than 0. In order to minimize network latency
833 caused by multiple proxying steps, however, it is recommended that `ProxyCount` be set no higher
834 than 1.

835 6.2.3 WAP and the Enhanced Proxy

836 In version 1 of WAP, a *WAP Gateway* translates between WAP protocol flows and HTTP protocol flows.
837 There is no end-to-end TLS-secured session directly between the user-agent and the (web-based) service
838 provider. The user agent maintains one session with the WAP gateway, and the gateway maintains a
839 separate session with the web server providing the service to the end-user.

840 Such an environment allows the ECP profile to be managed entirely on the WAP gateway, allowing that
841 gateway to become a proxy for the mobile device, providing a performance benefit.

842 In an environment where the user-agent accessing a service may be severely constrained, unable to
843 process URLs over a certain size; ECMAScript (thus preventing HTTP POST without user interaction),
844 and cookie-based sessions, then using a WAP gateway to perform ECP interactions is a useful method of
845 circumventing such user-agent deficiencies without requiring new mobile handset deployments.

846 In WAP version 2, the user-agent is XHTML/HTTP-compliant, and thus an end-to-end TLS-secured
847 session is possible directly between the user-agent and the web server, without the necessity for a
848 gateway to intermediate between the HTTP and WAP protocol flows. The enhanced client may perform
849 the ECP profile directly, without the need for an additional intermediary. In this situation, the WAP gateway
850 becomes an HTTP proxy server, merely forwarding HTTP requests and responses. However, in certain
851 environments a proxy for the ECP profile may still make sense as an optimization.

852 In such an environment, any proxy deployed between a service provider and the user-agent will see only
853 an encrypted HTTP protocol flow, and will not be able to perform the ECP profile, as specified, on behalf
854 of the user agent. 652

855 One solution to this issue is for the service provider to redirect the user-agent to the proxy, allowing the
856 gateway to perform the ECP profile. In this situation, the ECP profile is performed as specified in
857 [SAMLProf] with an additional step, which allows the service provider to determine that usage of a
858 enhanced proxy has been requested by the principal, to obtain metadata for the proxy, and finally to
859 redirect the user agent to the WAP proxy. At this point, the ECP profile will be performed by the proxy,
860 until the final response is received by the WAP proxy and forwarded to the user-agent.

861 **Security note:** It is strongly recommended that the proxy and the identity provider in this
862 adaptation of the ECP profile are hosted by the same entity, in the same secure facility, to avoid
863 the possibility of a man-in-the-middle attack being launched.

864 6.2.3.1 ECP Profile with Enhanced Proxy

865 [NEED FIGURE]

866 1) Step 1 == ECP Step 1.

867 2) Step 2 is non-ECP.

868 The SP should recognize whether the UA uses ECP or not by metadata. The metadata could be encoded
869 in the extension of HTTP header added by ECP (the Step 1 HTTP request from proxy to SP). It may look
870 as follows.

```
871     GET /somewhere.html HTTP/1.1  
872     ...  
873     ?: LIBV=urn:liberty:iff:1.2  
874     X-EP: http://ep.operator.com/ep/
```

875 [NEEDS CHECKING]

876 This method would require additional work for the SP. When the UA first requests an HTTPS session to
877 the SP, the SP should read the User Agent in the HTTP header and should judge if the UA uses ECP or
878 not. The SP then should lead the UA to non-secure HTTP connection where the EP can add the above
879 extension on the HTTP header bound for SP.

880 3) Step 3 is non-ECP.

881 If the Principal uses ECP, redirect principal to the proxy/SSO URL written in the ECP metadata. SP's URL
882 should also be encoded in the URL.

883 4) Step 4 is non-ECP.

884 The User Agent is now redirected to EP.
885 5) Step 5 is non-ECP.
886 The proxy decodes the requested URL, and redirects the User Agent back to SP.
887 Steps 6-14 are the usual ECP steps.

888 6.3 Mobile Provisioning Using Tamper-resistant Smart Cards

889 An enhanced client (EC) should be able to make decisions regarding the handling of the SAML protocols.
890 In order to do so, the EC should know with which identity providers it should communicate and thus needs
891 certain information about them. Given certain constraints of the mobile environment, it may not be
892 possible for the EC to rely exclusively on acquiring metadata about identity providers using the standard
893 SAML methods for metadata acquisition (see [SAMLMetadata]). Better performance and security may be
894 achieved by provisioning the EC at some time prior to use of the SAML protocols, using a tamper-
895 resistant, cryptography-enabled device with protected memory (such as a GSM SIM card). In such cases,
896 we recommend the use of the following schema to provide a minimal set of configuration parameters that
897 will enable the EC to be provisioned with necessary data. The metadata in this schema incorporates
898 actual values such as the URLs of the default and partner identity providers that would be used by the
899 mobile device.

900 **Note:** Work is underway to standardize data structures, and methods of access for such
901 provisioning data in the ETSI Project Smart Card Platform. When this work is complete, the
902 following section will reference that work.

903 [CHECK]

```
904 <?xml version="1.0" encoding="UTF-8"?>
905 <xs:schema attributeFormDefault="unqualified" elementFormDefault="qualified"
906   targetNamespace="urn:liberty:lecprov:2003-08"
907   xmlns="urn:liberty:lecprov:2003-08"
908   xmlns:ds="http://www.w3.org/2000/09/xmldsig#"
909   xmlns:xs="http://www.w3.org/2001/XMLSchema">
910   <xs:import namespace="http://www.w3.org/2000/09/xmldsig#"
911     schemaLocation=
912       "http://www.w3.org/TR/xmldsig-core/xmldsig-core-schema.xsd"/>
913   <xs:element name="LecProv" type="LecProvType"/>
914   <xs:complexType name="LecProvType">
915     <xs:sequence>
916       <xs:element name="IdPConfig" type="IdPConfigType"/>
917       <xs:element name="Ext" type="ExtType" minOccurs="0"/>
918       <xs:element ref="ds:Signature" minOccurs="0" />
919     </xs:sequence>
920     <xs:attribute name="id" type="xs:ID" use="optional"/>
921     <xs:attribute name="release" type="xs:integer" use="required"/>
922     <xs:attribute name="date" type="xs:date" use="optional"/>
923   </xs:complexType>
924   <xs:complexType name="IdPConfigType">
925     <xs:sequence>
926       <xs:element name="DefaultIdP" type="IdPEntryType"/>
927       <xs:element name="PartnerIdP" type="IdPEntryType"
928         maxOccurs="unbounded" minOccurs="0" />
929     </xs:sequence>
930   </xs:complexType>
931   <xs:complexType name="IdPEntryType">
932     <xs:sequence>
933       <xs:element name="ProviderID" type="entityIDType"/>
```

```

934     <xs:element name="ProviderDisplayName" type="xs:string"
935         minOccurs="0" />
936     <xs:element name="SingleSignOnServiceURL" type="versionedEndPoint"
937         minOccurs="0" maxOccurs="unbounded"/>
938     <xs:element name="KeyInfo" type="ds:KeyInfoType" minOccurs="0"/>
939     <xs:element name="MetadataConfKey" type="ds:KeyInfoType"
940         minOccurs="0" />
941     <xs:element name="Ext" type="ExtType" minOccurs="0"/>
942 </xs:sequence>
943 </xs:complexType>
944 <xs:complexType name="versionedEndPoint">
945     <xs:simpleContent>
946         <xs:extension base="xs:anyURI">
947             <xs:attribute name="version" type="xs:anyURI"/>
948         </xs:extension>
949     </xs:simpleContent>
950 </xs:complexType>
951 <xs:simpleType name="entityIDType">
952     <xs:restriction base="xs:anyURI">
953         <xs:maxLength id="maxlengid" value="1024"/>
954     </xs:restriction>
955 </xs:simpleType>
956 <xs:complexType name="ExtType">
957     <xs:sequence>
958         <xs:any maxOccurs="unbounded" namespace="##other"
959             processContents="lax"/>
960     </xs:sequence>
961 </xs:complexType>
962 </xs:schema>

```

963 Some guidelines apply to the use of this schema.

- 964 • Document instances should be canonicalized using XML Exclusive Canonicalization ([\[XMLCanon\]](#)).
- 965 • Instances of this schema should only use <LecProv> as a root element.
- 966 • Document instances using this schema should be constructed such that other namespaces are not
967 imported into the EC provisioning schema, unless absolutely necessary.
- 968 • The <ProviderID> may be used to acquire additional metadata about the provider specified in
969 instances of this schema.
- 970 • An extension point (element <Ext>) is provided to allow elements from other namespaces to be
971 included in this schema. Given the storage constraints of this environment, implementors should take
972 care only to add extensions that are absolutely necessary.
- 973 • The <DefaultIdP> should be considered by the EC to be the identity provider that should be used
974 whenever possible.
- 975 • The <PartnerIdP> elements should be listed in order of preference in document instances, and
976 should be used whenever the <DefaultIdP> is not available.
- 977 • It should be noted that an instance of this schema may reach a considerable size if a number of
978 identity providers are included in the instance. In particular, the key values supplied in the <KeyInfo>
979 and <MetadataConfKey> elements may be quite sizeable.

980 It is suggested that when supplying key value information for these elements, that the key value portion
981 of the XML be hashed (using SHA-1 for example) and then encoded base64. This value would then be
982 placed in the <KeyName> element of the <KeyInfo> element.

983 When the EC must compare this stored key value against that obtained from a provider, it may simply
984 encode the received key appropriately (for example as `RSAKeyValue`), hash it, encode base64 and
985 then compare to the value stored.

```
986     <RSAKeyValue>  
987         <Modulus>  
988             xA7SEU+e0yQH5rm9kbCDN9o3aPIo7HbP7tX6WOocLZAtnfyxSZDU16ksL6W  
989             jubafOqNEpcwR3RdFsT7bCqnXPBe5ELh5u4VEy19MzxxXRgrMvavzyBpVRgBUwUlV  
990             5foK5hhmbktQhyNdy/6LpQRhDUDsTvK+g9Ucj47es 9AQJ3U=  
991         </Modulus>  
992         <Exponent>AQAB</Exponent>  
993     </RSAKeyValue>
```

994 Could be encoded as described above, to create the following key information in the document
995 instance:

```
996     <KeyInfo>  
997         <KeyName>  
998             reyebww23rADSaddfDFSe34ncaksdcnsdlcnk=  
999         </KeyName>  
1000     </KeyInfo>
```

1001 Additionally, there are the following guidelines for the usage of the `IdPEntry` type:

- 1002 • `<ProviderId>` is the identifier that the EC must use to validate the IdP as a SAML provider.
- 1003 • If `<MetadataConfKey>` is present, the `<ProviderID>` may be used to acquire additional metadata
1004 about the provider specified in instances of this schema using the well-known location mechanism.
1005 Fetched metadata instance documents should be signed by the key specified by this element.
- 1006 • If `<SingleSignOnServiceURL>` is present, it denotes the URL that the EC must use when issuing
1007 `<AuthnRequest>` to the IdP. Several entries of this element can appear denoting different entry
1008 points listening for different protocol version messages.
- 1009 • If `<KeyInfo>` is present, IdP authentication must be achieved following the contents of this element. If
1010 not present, IdP-authentication may be achieved following any other existing mechanism, such as TLS
1011 Root-CA-List based authentication.
- 1012 • If `<ProviderDisplayName>` is present, the EC should display this value to user when interacting with
1013 this IdP.

1014 **6.3.1 Obtaining EC-Provisioning Document Instances Using a (U)SIM**

1015 It is recommended that when hosted by a (U)SIM, EC-applications (or the handset firmware) should obtain
1016 the EC-Provisioning document instances through simple file I/O. A single document instance will be
1017 hosted in a read-only file (denoted herein S-EF) updated unilaterally by the (U)SIM. The (U)SIM itself will
1018 obtain the EC-Provisioning information at "personalization time" and by the means described in Section
1019 6.3.2.

1020 The EC application should look for the existence of this file and retrieve its contents each time the
1021 application is launched. It should also poll the (U)SIM periodically for modification or leverage the existing
1022 "SIM-REFRESH" mechanism by which the (U)SIM notifies the handset of any modification of its contents.

1023 It should be noted that from the EC-Application perspective, the authenticity and integrity of the EC-
1024 Provisioning document is guaranteed by the fact that it is obtained directly from the U(SIM). Therefore, EC
1025 applications are not required to apply any further integrity check. For "Smart-Phone" class devices, the
1026 handset firmware and hardware must ensure that data retrieved from this source has not been tampered
1027 with by any local process or potentially malicious component.

1028 Beyond setting the S-EF file to be read-only, it is not necessary to enforce PIN protection or any other
1029 specific access control measure on the file.

1030 **6.3.2 Updating EC-Provisioning Document Instances Using a (U)SIM**

1031 Initially, the (U)SIM will obtain the EC-Provisioning document instance during its "personalization" at
1032 manufacturing time. Later on, it would be possible to update the information by using one of two methods
1033 described below.

1034 Independently of the mechanism used to physically obtain the updated EC-Provisioning document
1035 instances, all configuration data will be source-authenticated and integrity checked by the (U)SIM. It is
1036 recommended that the existing SIM Application Toolkit (SAT) integrity and authentication mechanisms are
1037 used for that purpose.

1038 **6.3.2.1 SAT-based (U)SIM EC-Provisioning Document Update**

1039 The first and preferred method for updating the EC-Provisioning document leverages the SAT, using SMS
1040 or a different bearer, depending on specific handset support. It is recommended that if this method is
1041 used, a complementary SIM-REFRESH command be issued to signal to the EC application that the EC-
1042 Provisioning document instance has changed.

1043 **6.3.2.2 File-based (U)SIM EC-Provisioning Document Update**

1044 The second method of provisioning may be performed by the EC via input to a specific write-only input file
1045 (denoted herein I-EF). The format of this file will be determined by the (U)SIM provisioning authority, and it
1046 is for now out of scope for these guidelines. Once the EC application has finished writing to the I-EF, it
1047 should re-read the S-EF to check for an updated version of the EC-Provisioning document instance.
1048 Beyond setting up the I-EF file as write-only, it is not necessary to enforce PIN protection or any other
1049 specific access control measure on it.

1050 The Provisioning-source entity will deliver the following to the EC application embedded in the appropriate
1051 application-level protocol flow (such as within a <AuthnResponseEnvelope> if the provisioning source
1052 is also an IdP):

```
1053     <xs:element name="newLECPProvInfo">
1054       <xs:complexType>
1055         <xs:complexContent>
1056           <xs:extension base="xs:base64">
1057             <xs:attribute name="release" type="xs:integer" use="required"/>
1058             <xs:attribute name="date" type="xs:date" use="optional"/>
1059           </xs:extension>
1060         </xs:complexContent>
1061       </xs:complexType>
1062     </xs:element>
```

1063 These elements would be in a separate schema.

1064 The provisioning information itself will be in a binary format that has been base64 encoded. After base64
1065 decoding, the EC will write the contents into the I-EF. When the EC-application finishes writing to the I-EF,
1066 the SIM will issue a SIM-REFRESH command (if the handset platform supports this). Then the EC
1067 application should read the new provisioning information from the S-EF and check that its release version
1068 is the same as the one conveyed through the container. If the SIM-REFRESH command is not supported
1069 by the handset, the EC-application should know about this limitation and instead perform a poll for a
1070 change.

1071 If after a reasonable amount of time the contents of the S-EF are not updated accordingly, the EC-
1072 application should assume that the operation failed and signal back to the provisioning source the
1073 condition whenever the opportunity arises with:

```

1074 <xs:element name="newLECPProvInfoFailed">
1075   <xs:complexType>
1076     <xs:simpleContent>
1077       <xs:attribute name="release" type="xs:integer" use="required"/>
1078       <xs:attribute name="date" type="xs:date" use="optional"/>
1079     </xs:simpleContent>
1080   </xs:complexType>
1081 </xs:element>

```

1082 These elements would be in a separate schema.

1083 A potential candidate protocol message for hosting this could be the extension point of EC-to-IdP
1084 <AuthnRequest>. But we could also create a specific SOAP call. As we are just crafting this as
1085 guidelines, we don't have to be completely specific for now on how this should be implemented.

1086 6.3.3 External standardization dependencies

1087 (U)SIM file identifiers (S-EF and I-EF) will eventually be registered with ETSI.

1088 6.4 SAML Authentication Context in Mobile Environments

1089 The SAML Authentication Context Specification [[SAMLAuthn](#)] provides a schema for describing the
1090 context surrounding the authentication of an individual. Such contextual information may be required for
1091 an organization to decide whether a particular principal's authentication was rigorous enough for their
1092 purposes. For example, a payment made via credit card, authorized with the signature of the principal may
1093 be seen as more "trustworthy" because of the presence of the signature.

1094 SAML provides a number of authentication contexts that are specific to the mobile environment:

- 1095 • **MobileTwoFactorContract:** Use of this context would involve contract registration procedures for
1096 mobile subscribers and the protocols used to control access to digital mobile networks. The two
1097 authentication factors would be a physical device, normally containing a secret key and executing
1098 symmetric cryptography, plus a mechanism that verifies that the rightful user of the device is present,
1099 e.g. the input of a CHV (Card-Holder Verification) value such as a PIN or some biometric data.
1100 Requirements for PKI-based authentication, for access to SAML services or for securing transactions,
1101 can be met if private signing keys are deployed (e.g. using WAP's WIM), with corresponding
1102 functionality in mobile devices. Best established practice in the mobile industry is to hold secret or
1103 private key material and execute cryptographic functions present in mobile network operators' (MNO)
1104 tamper-resistant smart cards (commonly called SIM cards or USIM cards).
- 1105 • **MobileOneFactorContract:** Use of this context would involve contract registration procedures for
1106 mobile subscribers and the protocols used to control access to digital mobile networks. The single
1107 authentication factor would be a physical device, normally containing a secret key and executing
1108 symmetric cryptography. Requirements for PKI-based authentication, for access to SAML services or
1109 for securing transactions, can be met if private keys are deployed (e.g. using WAP's WIM), with
1110 corresponding functionality in mobile devices. Best established practice in the mobile industry is to hold
1111 secret or private key material and execute cryptographic functions in MNOs' tamper-resistant smart
1112 cards (commonly called SIM cards or USIM cards)
- 1113 • **MobileTwoFactorUnregistered:** This context may be useful when a service other than that of the
1114 MNO wishes to link their customer ID to a mobile-supplied two-factor authentication service, by
1115 capturing mobile data such as a phone number or device id at enrollment. This context would involve
1116 the protocols used to control access to digital mobile networks, but with no subscriber registration
1117 procedure employed by the MNO. The two authentication factors would be a physical device, normally
1118 containing a secret key and executing symmetric cryptography, plus a mechanism that verifies that the
1119 rightful user of the device is present, e.g. the input of a CHV (Card-Holder Verification) value such as a
1120 PIN or some biometric data . Requirements for PKI-based authentication, for access to SAML services
1121 or for securing transactions, can be met if private signing keys are deployed (e.g. using WAP's WIM),

1122 with corresponding functionality in mobile devices. Best established practice in the mobile industry is to
1123 hold secret or private key material and execute cryptographic functions in MNOs' tamper-resistant
1124 smart cards (commonly called SIM cards or USIM cards)

1125 • **MobileOneFactorUnregistered:** This context may be useful when a service other than that of the
1126 MNO wishes to link their customer ID to a mobile-supplied one-factor authentication service, by
1127 capturing mobile data such as a phone number or device id at enrollment. This context would involve
1128 the protocols used to control access to digital mobile networks, but with no subscriber registration
1129 procedure by MNO. The single authentication factor would be a physical device, normally containing a
1130 secret key and executing symmetric cryptography. Requirements for PKI-based authentication, for
1131 access to SAML services or for securing transactions, can be met if private keys are deployed (e.g.
1132 using WAP's WIM), with corresponding functionality in mobile devices. Best established practice in the
1133 mobile industry is to hold secret or private key material and execute cryptographic functions in MNOs'
1134 tamper-resistant smart cards (commonly called SIM cards or USIM cards)

1135 The above-noted authentication contexts may be appropriate in different situations. For example, two-
1136 factor authentication either with or without a MNO contract (i.e. unregistered) might be required for
1137 authorization of high-value mobile payments, whereas one-factor unregistered authentication may be
1138 sufficient for low-value transactions, or access to a corporate network. It should be noted, that other
1139 information (such as the presence of keying information on the mobile device) will also factor in to the
1140 authentication context.

1141 7 Privacy Principles

1142 Federated authentication systems have the potential to either enhance or hinder an individual's privacy. By
1143 simplifying authentication, such systems will ensure that a user's personal data can be better protected,
1144 and not compromised by the typical cribs that users currently typically use for simplification (e.g. reuse of
1145 password, weak passwords, stored passwords, etc). Nevertheless, if inappropriately implemented,
1146 federated authentication systems have the potential to compromise a user's privacy. While SAML has
1147 defined normative mechanisms for enhancing privacy into its specifications, other aspects of federated
1148 authentication that cannot be normatively defined can still impact privacy. This section lists guidance for
1149 such aspects.

1150 7.1 Privacy Principles for Authentication

1151 In a sense, there is an inherent conflict between authentication and privacy. A common definition for
1152 privacy is 'the ability for individuals to control how information about themselves is collected and shared'.
1153 As authentication systems often require that some information about the authenticating entity be collected,
1154 for a user to opt out of this collection (as is their privacy 'right') implies an inability for them to subsequently
1155 use that particular authentication system and, presumably, access those resources being protected by
1156 that system. Consequently, for every authentication system, a user must weigh the advantages afforded
1157 by accepting the requirements (with respect to collection of personal information about themselves) of the
1158 system against the potential privacy risk inherent in any such personal information sharing.

1159 Recently, a variety of organizations have drafted "best-practice" guidelines for creating authentication
1160 systems that will respect the privacy rights of those individuals who use the systems. For example, the
1161 Center for Democracy & Technology (CDT) explored the privacy issues associated with authentication
1162 systems:

1163 *New technologies for authentication make possible greater realization of the Internet's*
1164 *potential by making online transactions more seamless, tying together information on*
1165 *multiple devices, and enabling yet unimagined services. However, many authentication*
1166 *systems will collect and share personally identifiable information, creating privacy and*
1167 *security risks. To mitigate these risks, it is essential that authentication systems be*
1168 *designed to support effective privacy practices and offer individuals greater control over*
1169 *their personal information.*

1170 The CDT Working Group drafted basic privacy principles [CDT] that should be considered in the design
1171 and implementation of authentication systems. These principles are:

- 1172 • **Provide user control:** The informed consent of the individual should be obtained before information is
1173 used for enrollment, authentication and any subsequent uses.
- 1174 • **Support a diversity of services:** Individuals should have a choice of authentication tools and
1175 providers in the marketplace. While convenient authentication mechanisms should be available,
1176 privacy is put at risk if individuals are forced to use one single identifier for various purposes.
- 1177 • **Use individual authentication only when appropriate:** Authentication systems should be designed
1178 to authenticate individuals by use of identity only when such information is needed to complete the
1179 transaction. Individual identity need not and should not be a part of all forms of authentication.
- 1180 • **Provide notice:** Individuals should be provided with a clear statement about the collection and use of
1181 information upon which to make informed decisions.
- 1182 • **Minimize collection and storage:** Institutions deploying or using authentication systems should
1183 collect only the information necessary to complete the intended authentication function.

- 1184 • **Provide accountability:** Authentication providers should be able to verify that they are complying with
1185 applicable privacy practices.
- 1186 The CDT Working Group did not specifically address the privacy issues introduced by federated
1187 authentication. Their basic guidelines can be extended to address these new issues. 983
- 1188 Similarly, the EU Article 29 Data Protection Working Party published guidance on online authentication
1189 systems [Art29]. The Working Party's conclusions are as follows:
- 1190 • Both those who design and those who actually implement on-line authentication systems
1191 (authentication providers) bear responsibility for the data protection aspects, although at different
1192 levels. Websites making use of these schemes (service providers) also have their own responsibility in
1193 the process. It is advisable for the different players to have clear contractual agreements between them
1194 where the obligations of each party are made explicit.
 - 1195 • All possible efforts should be made to allow anonymous or pseudonymous use of online authentication
1196 systems. Where this would inhibit full functionality, the system should be built to require minimal
1197 information only for the authentication of the user and to give the user full control over decisions
1198 concerning additional information (such as profile data). This choice should exist both at the level of the
1199 authentication provider and of the service providers (the sites making use of the system).
 - 1200 • It is vital to provide adequate information to the users concerning the data protection implications of the
1201 system (controller identity, purposes, data collected, recipients and so on). This information should be
1202 provided in an easily accessible and user-friendly way, preferably through the collection form or via a
1203 prompt box that would automatically open on the screen of the user, and in all the languages in which
1204 the service is offered.
 - 1205 • When personal data are to be transferred to third countries, authentication providers should work with
1206 service providers who take all necessary measures to provide adequate protection or that put in place
1207 sufficient safeguards to ensure the protection of the personal data of the users of the system, by using
1208 contracts or binding corporate rules. This should be the general rule. If in particular cases consent is
1209 used as a basis for the transfer, sufficient information and choice should be given to the users. They
1210 should have the option to agree or not to the transfer on a case by case basis.
 - 1211 • The use of identifiers, whatever form they take, entails data protection risks. Full consideration should
1212 be given to all possible alternatives. If user identifiers are indispensable, the possibility of allowing the
1213 user to refresh the identifier should be considered.
 - 1214 • The adoption of software architecture that minimizes the centralization of personal data of the Internet
1215 users would be appreciated and encouraged as a means of increasing the fault-tolerance properties of
1216 the authentication system, and of avoiding the creation of high added-value databases owned and
1217 managed by a single company or by a small set of companies and organizations.
 - 1218 • Users should have an easy means to exercise their rights (including their right to opt-out) and to have
1219 all their data deleted if they decide to stop using an on-line authentication system. They should also be
1220 adequately informed about the procedure they should follow if they have inquiries or complaints.
 - 1221 • Security plays a fundamental role in this context. Organizational and technical measures that are
1222 appropriate to the risks at stake should be taken.

1223 **7.2 Privacy Principles for Federated Authentication**

1224 In this section, we interpret the basic privacy principles listed in the previous section for federated
1225 architectures.

1226 7.2.1 Passive SSO

1227 Federated authentication makes possible 'invisible' authentication, i.e. a principal can be logged in at a
1228 service provider without explicit action on their part but rather based on a previous authentication event
1229 performed at an identity provider. While a valuable usability mechanism, the possibility of a principal being
1230 logged in without their knowledge could pose a privacy concern if that principal was not adequately
1231 informed of, and consented to, the process. The principal might believe they are surfing anonymously at
1232 the SP while in fact they are not.

1233 Authentication at a (non-proxying) IDP will always be overt and active, federated authentication at an SP
1234 can be either overt/active (i.e. they click on a 'Sign in at IDP' link or button to instigate the process) or
1235 passive. Passive SSO includes both when the SP automatically directs a principal to the IDP for
1236 authentication and when the IDP sends the principal to an SP along with an unsolicited authentication
1237 assertion.

1238 As the Principal is unknown to the SP until after it has received an authentication assertion from the IDP, it
1239 will be unable to apply policy for passive SSO at anything other than a site-wide level (e.g. always notify
1240 users). Nevertheless, SPs can enable principal-specific passive SSO policy to be applied at the IDP
1241 through the inclusion of the passive SSO details in the `<AuthnRequest>`.

1242 **Note:** An IDP would be unable to determine the validity of the SP's claims with respect to
1243 passive SSO - this mode relies on the SP acting in good faith. In some situations it may
1244 be the case that the IDP is 'more trusted' by the principal than the SP. In these situations,
1245 the Principal's confidence that their policy with respect to passive SSO should be based
1246 on the trust they have in the SP, not the more trusted IDP.

- 1247 • When instigated by the principal, an SP must include a value of
1248 `urn:oasis:names:tc:SAML:2.0:consent:current-explicit` in the `Consent` attribute on
1249 the `<AuthnRequest>` to indicate that the principal has explicitly given consent to the sending of the
1250 `<AuthnRequest>` message.
- 1251 • When instigated by the SP, the SP must include a value of either
1252 `urn:oasis:names:tc:SAML:2.0:consent:current-implicit` or
1253 `urn:oasis:names:tc:SAML:2.0:consent:prior` in the `Consent` attribute on the
1254 `<AuthnRequest>`.
- 1255 • After receiving an `<AuthnRequest>` with a value of either
1256 `urn:oasis:names:tc:SAML:2.0:consent:current-implicit` or
1257 `urn:oasis:names:tc:SAML:2.0:consent:prior` in the `Consent` attribute, an IDP must ensure
1258 that the relevant principal's policy allows this.
- 1259 • When sending a Principal to an SP along with an unsolicited `<AuthnResponse>`, an IDP must ensure
1260 that the principal's policy with regard to passive SSO is satisfied.
- 1261 • An IDP must provide principals the opportunity to specify their policy with regard to passive SSO. An
1262 IDP should allow Principal's to specify any of:
 - 1263 • They consent to authorizing passive SSO.
 - 1264 • They wish to be notified of passive SSO.
 - 1265 • They wish to be prompted for authorization for passive SSO.
- 1266 • An IDP may give the principal the ability to specify their preferences for passive SSO on a per SP
1267 basis.

1268 Past experience with SSO systems has shown that systems that rely upon active SSO by requiring the
1269 user to instigate the SSO process can cause confusion (the user may provide any SP credentials they
1270 have to the IDP or vice versa) and hinder adoption. Additionally, a principal who has consented to
1271 federation has presumably done so in order to enjoy a more streamlined browsing experience, this value
1272 diminished if passive SSO is ruled out.

- 1273 • An IDP should implement a default policy of 'allow passive SSO', this default modified by individual
1274 Principals.
- 1275 • If the Principal sets their policy at the IDP such that they choose to be notified/prompted for
1276 authorization for passive SSO, the IDP should display the name of the relevant SP at which they will be
1277 authenticated.
- 1278 In general, the advantages that the different mechanisms for principal control of the SSO process will
1279 need to be weighed against the issues increased control would present for usability. This decision should
1280 however be the principals to make and IDPs must provide simple and intuitive interfaces to assist the
1281 principal in asserting their choices.

1282 **7.2.2 Authentication Status**

- 1283 Passive SSO, even when consented to, creates the possibility of a principal being logged in at a provider
1284 without explicit action on their part. It will sometimes be the case that, through the available access to
1285 account details, it will be readily obvious to the principal that they are logged in at the SP. However, it will
1286 also be the case that sometimes the principal will be accessing generic resources that would provide no
1287 such clue. It may be the case that a principal's behavior will be different if they believe are surfing
1288 anonymously or pseudonymously rather than as a verified individual. Consequently, in general, but
1289 especially true for passive SSO, a principal should always be able to determine their current authentication
1290 status at both identity and service providers.
- 1291 • Providers must provide a mechanism to allow a Principal to determine their current status. Such status
1292 should include the following information:
- 1293 • Their current authentication status.
 - 1294 • Their current session history.
 - 1295 • The authenticating IDP(s) (if an SP status display).
 - 1296 • The chain of IDPs (if an SP status display).
 - 1297 • The current authentication context.
 - 1298 • The SP's to which an assertion has been sent (if an IDP status display).

1299 **7.2.3 Authentication Strength**

- 1300 SAML protocols allow an SP to indicate their preferred mechanism(s) that the IDP should use to
1301 authenticate the principal by specifying the relevant preferred authentication context(s). An IDP, in its
1302 response, indicates the actual relevant authentication context used. Different authentication technologies
1303 differ in the degree to which they bind the authenticating entity to the identity claims they are making. It is
1304 expected that SPs will request stronger authentication mechanisms for more sensitive resources.
- 1305 The general principle that a choice of authentication technology should be commensurate with the value of
1306 the resource being accessed can be refined for federated authentication through the following guidelines:
- 1307 • An SP should request non-anonymous authentication of a principal only when it is necessary to know
1308 the principal's real identity.
 - 1309 • An SP should request the minimally acceptable authentication context that its access control policies
1310 define as sufficient.

1311 **7.2.4 IDP Proxying**

- 1312 A proxying IDP mediates SSO between another IDP (that to which the principal actually authenticates) and
1313 an SP (which, for a variety of reasons, is unable to deal directly with the first IDP). The proxying IDP
1314 consumes the authentication assertion of the original IDP and then creates another for delivery on to the
1315 SP. As the principal's user agent will be temporarily sent to the proxying IDP as part of the normal SSO

1316 protocol, the proxying IDP has the opportunity to establish an authenticated session for that principal and
1317 set a cookie on their agent to maintain session state.

1318 Although the Principal will necessarily have had to federate their accounts at the authenticating and
1319 proxying IDPs (with the implied consent that the proxying IDP can consume authentication assertions
1320 issued by the authenticating IDP), as well as those at the proxying IDP and the SP (with the implied
1321 consent that the proxying IDP can perform authentication for the SP), this does not necessarily mean that
1322 they consent to proxying.

1323 • An IDP must allow principals to specify their policy for proxying. An IDP should allow principals to
1324 specify any of:

- 1325 • consent to authorizing proxying.
- 1326 • a policy to be notified of proxying.
- 1327 • a policy to be prompted for authorization of proxying at run-time.
- 1328 • a policy to limit proxying by specifying maximum hops.

1329 • An IDP may give the principal the ability to specify their preferences for proxying on a per provider
1330 basis.

1331 In principle, a principal can specify policy at either the authenticating IDP or the proxying IDP. For the
1332 former, once the authenticating IDP determined who the principal was, it would do a policy lookup and
1333 determine whether or not it should proceed with proxying. For the latter, the proxying IDP would do a
1334 lookup after it had received the authentication assertion from the authenticating IDP. Consequently, a
1335 proxying IDP (like the original SP) would only be able to apply policy once it had sent a request to the
1336 authenticating IDP and received the appropriate response.

1337 • An authenticating IDP must apply any applicable proxying policy after authenticating that principal. If
1338 the principal's policy forbids proxying, the authenticating IDP must not return the requested assertion to
1339 the proxying IDP.

1340 • A proxying IDP must apply any applicable proxying policy after receiving the authentication assertion
1341 for the principal from the authenticating IDP. If the principal's policy forbids proxying, the proxying IDP
1342 must not return the requested assertion to the SP (or other proxying IDP).

1343 From the principal's point of view, they are trying to access a resource at the SP and they log-in at the
1344 authenticating IDP in order to do so - being logged in at the proxying IDP through a session being
1345 established there is by product of the 'visible' part of the process. Such unforeseen and unrequested
1346 authentication at the proxying IDP poses a potential privacy concern if the principal were to subsequently
1347 visit the proxying IDP site and assume that they were surfing anonymously. It may however be necessary
1348 for the proxying IDP to establish a session for the Principal in order to maintain sufficient state to enable
1349 any subsequent SLO.

1350 • If a proxying IDP sets a cookie in the principal's browser to maintain a session for subsequent SSO,
1351 the cookie should not be bound to the principal's local identity, i.e. it should be anonymous.

1352 • If a proxying IDP does set a cookie bound to the principal's local identity in order to establish a session,
1353 they should provide mechanisms to allow that principal to determine their SSO status if they visit the
1354 site during the lifetime of the session.

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1477

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1478

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